

INITIATION NOTIFICATION

SETU Case ID: AD/OI/036/2026

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F. No. 6/38/2026-DGTR  
Government of India  
Ministry of Commerce & Industry  
Department of Commerce  
**Directorate General of Trade Remedies**

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IV Floor, Jeevan Tara Building,  
Parliament Street, New Delhi

Dated: June, 2026

**INITIATION NOTIFICATION**

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**Subject: Initiation of Anti-Dumping Investigation concerning imports of Biaxially Oriented Polyamide (BOPA) Film originating in or exported from China PR and Thailand**

**A. BACKGROUND**

1. **F. No. 6/38/2026-DGTR:** JPFL Films Private Limited (hereinafter referred to as the “applicant”) has filed an application before the Designated Authority (hereinafter referred to as the “Authority”), in accordance with the Customs Tariff Act, 1975, as amended from time to time (hereinafter referred to as the “Act”) and the Customs Tariff (Identification, Assessment and Collection of Anti-Dumping Duty on Dumped Articles and for Determination of Injury) Rules, 1995, as amended from time to time (hereinafter referred to as the “Rules”), seeking initiation of an anti-dumping investigation concerning imports of Biaxially Oriented Polyamide (BOPA) Film (hereinafter referred to as the “product under consideration” or “subject goods”) originating in or exported from China PR and Thailand (hereinafter referred to as the “subject countries”).

2. The applicant has alleged that the subject goods are being imported into India at dumped prices and are materially retarding the establishment of the domestic industry in India. Accordingly, the applicant has requested for imposition of anti-dumping duty on imports of the subject goods from the subject countries.

**B. PRODUCT UNDER CONSIDERATION**

3. The product under consideration is Biaxially Oriented Polyamide (BOPA) Film.

4. The product under consideration is also commonly known as BOPA Film, Biaxially Oriented Nylon (BON) Film, BOPA Nylon Film or Nylon Film. BOPA Films are high-performance specialised flexible packaging films manufactured from polyamide resin through biaxial orientation technology. It is known for its high mechanical strength, isotropic properties,

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odour and aroma resistance, hot and cold forming resistance, moisture and oxygen barrier properties, and puncture resistance. BOPA films have different thicknesses ranging from 12 microns to 30 microns.

5. The product under consideration is used as specialised packaging material for food, liquids and pharmaceutical products. In the pharmaceutical industry, it is used as a component in blister foils in combination with PVC and aluminium foil for packing tablets, capsules and other medical products. It is also used for packaging products such as edible oil, frozen foods, ketchup, retort products and dairy products. Further, it is used in packaging household and personal care products such as detergents, shampoo, shower gel, liquid handwash, dishwash and similar liquid and semi-liquid products.

6. The unit of measurement considered for the present investigation for the product under consideration is Metric Tons (MT).

7. The product under consideration is covered under Chapter 39, Heading 3920 of the First Schedule to the Customs Tariff Act, 1975, under tariff items 3920 92 19 and 3920 92 99. The customs classification is indicative only and is not binding on the scope of the present investigation.

8. The applicant has not proposed any Product Control Number (PCN) methodology at the present stage. Interested parties may provide comments on the scope of the product under consideration and propose Product Control Numbers (PCNs), if any, along with justification therefor, within fifteen (15) days from the date of initiation of the present investigation.

### C. LIKE ARTICLE

9. The applicant has stated that there are no known material differences in the subject goods produced by the applicant and those imported from the subject countries. The applicant has submitted that the subject goods can be produced through different stretching methods, namely simultaneous stretching and sequential stretching. The applicant manufactures the subject goods through simultaneous stretching method using the double bubble process, while producers in the subject countries may manufacture the product through sequential stretching process or simultaneous stretching method using tenter frame or clips process. However, the applicant has submitted that the difference in production technology does not result in any difference in the products produced, and the products produced through different technologies are used interchangeably.

10. The product produced by the applicant and the subject goods imported from the subject countries are comparable in terms of physical and chemical characteristics, functions and uses, product specifications, pricing, distribution and marketing, and tariff classification. The two are technically and commercially substitutable. Thus, for the purpose of initiation of the present investigation, the goods produced by the applicant have been *prima facie* considered as 'like article' to the subject goods imported from the subject countries.

#### **D. DOMESTIC INDUSTRY AND STANDING**

11. The application has been filed by JPFL Films Private Limited. The applicant has submitted that it established the first domestic manufacturing facility for BOPA Film in India, at Nashik, Maharashtra, and commenced production on 1<sup>st</sup> January 2025. Prior to the commencement of production by the applicant, the Indian market was entirely dependent on imports for meeting domestic demand of the subject goods. The applicant has claimed that there are no other domestic producers of the like product in India and that it is the sole producer of the subject goods in the country.

12. The applicant has submitted that it has not imported the subject goods from the subject countries during the period of investigation. The applicant has further submitted that it is not related to any exporter of the subject goods in the subject countries or any importer of the subject goods in India.

13. Based on the information available on record, the Authority considers that the applicant is the first and sole domestic producer of the like article in India and accounts for 100% of the domestic production. Accordingly, the Authority considers that the applicant constitutes domestic industry within the meaning of Rule 2(b) of the Rules and that the application satisfies the requirements of standing under Rule 5(3) of the Rules.

#### **E. SUBJECT COUNTRIES**

14. The subject countries for the present anti-dumping investigation are China PR and Thailand.

#### **F. PERIOD OF INVESTIGATION (POI)**

15. The period of investigation (“POI”) for the present investigation is from 1st January 2025 to 31st December 2025 (12 months). The injury investigation period covers the periods 2022-23, 2023-24, 2024-25 and the POI. Further, since the applicant was operation only during the period of investigation, the quarterly performance of the applicant may also be analysed.

#### **G. BASIS OF ALLEGED DUMPING**

##### **a) Normal value for China PR**

16. The applicant has submitted that China PR should be treated as a non-market economy country and that producers from China PR should be directed to demonstrate that market economy conditions prevail in the industry with regard to the production and sale of the subject goods. Unless such producers demonstrate that market economy conditions prevail, normal value for China PR is required to be determined in accordance with Annexure-I of the Rules.

17. For the purpose of the present initiation, the Authority has considered China PR to be a non-market economy and determined normal value for China PR based on price payable in India, in the absence of information on record for determining normal value on any other basis. The normal value has been constructed based on the cost of production, duly adjusted for selling, general and administrative expenses, with reasonable profit.

**b) Normal value for Thailand**

18. The applicant has submitted that reliable information regarding domestic selling prices and actual cost of production of the subject goods in Thailand was not available. Accordingly, the applicant could not determine normal value on the basis of domestic selling prices prevailing in Thailand or on the basis of exports from Thailand to an appropriate third country.

19. For the purpose of the present initiation, in the absence of reliable information regarding domestic selling prices or cost of production of the subject goods in Thailand, the Authority has determined normal value for Thailand on the basis of best available information. The normal value has been constructed based on the cost of production, duly adjusted for selling, general and administrative expenses, with reasonable profit.

**c) Export Price**

20. For the purpose of initiation, the export price of the subject goods has been determined by considering the CIF price of the subject goods as reported in DG Systems data. Appropriate adjustments have been made, wherever claimed and considered necessary, on account of ocean freight, marine insurance, commission, bank charges, port expenses, inland freight, secondary packing, credit cost and inventory carrying cost to arrive at the ex-factory export price.

21. The net export price so determined is considered appropriate for the purpose of initiation of the present investigation.

**d) Dumping Margin**

22. The normal value and the export price have been compared, which *prima facie* indicates that the dumping margin in respect of the subject goods from the subject countries is above the *de minimis* level and is significant. Accordingly, there is sufficient *prima facie* evidence that the subject goods originating in or exported from the subject countries are being dumped in the Indian market.

## **H. INJURY AND CAUSAL LINK**

23. The information furnished by the applicant has been considered for the assessment of injury to the domestic industry. The applicant has furnished *prima facie* evidence to establish that the alleged dumped imports from the subject countries have caused material retardation to the establishment of the domestic industry in India. The applicant has claimed that the volume of imports from the subject countries has increased significantly despite commencement of

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production in India and that the subject imports are undercutting the prices of the domestic industry. The applicant has further submitted that the dumped imports have prevented the domestic industry from achieving its target prices.

24. The applicant has claimed that it has been unable to fully utilise its capacities due to the presence of dumped imports, which account for almost the entire market share. As a result, the domestic industry has incurred significant losses, cash losses and recorded a negative return on investment. The applicant has also claimed that its actual performance was lower than the projected performance. Further, even after considering normative cost structures, the performance of the domestic industry would remain significantly lower than the projected performance.

25. The information available on record *prima facie* indicates that the domestic industry has suffered injury in the form of material retardation to its establishment due to the allegedly dumped imports from the subject countries. The applicant has also claimed the existence of a causal link between the alleged dumped imports and the material retardation suffered by the domestic industry.

**I. INITIATION OF THE ANTI DUMPING INVESTIGATION**

26. On the basis of the duly substantiated application filed by the applicant and having satisfied itself, on the basis of the *prima facie* evidence submitted by the applicant, regarding dumping of the subject goods originating in or exported from the subject countries, injury to the domestic industry in the form of material retardation to its establishment and causal link between the alleged dumped imports and the injury suffered by the domestic industry, and in accordance with Section 9A of the Act read with Rule 5 of the Rules, the Authority hereby initiates an anti-dumping investigation to determine the existence, degree and effect of the alleged dumping of the subject goods originating in or exported from the subject countries and to recommend the appropriate amount of anti-dumping duty which, if levied, would be adequate to remove the injury in the form of material retardation to the establishment of the domestic industry.

**J. PROCEDURE**

27. The provisions contained in Rule 6 of the Rules shall be followed in the present investigation.

**K. SUBMISSION OF INFORMATION**

28. All information, questionnaires, and submissions for this investigation must be filed through the SETU Portal only within the deadlines specified in this notification. The Authority may not consider submissions sent via email or any other mode.

29. In order to participate in the investigation, all interested parties are required to register themselves on the SETU Portal (<https://setu.dgtr.gov.in>). In case of any difficulty in registering

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as an interested party, the DGTR's SETU Helpdesk may be contacted through the details provided at <https://setu.dgtr.gov.in/help-desk>. All communications and submissions from interested parties must be filed through the SETU Portal under their registered name and the corresponding Case ID mentioned above. Interested parties are required to ensure that the narrative part of the submissions is filed in searchable PDF/MS Word format, while data files must be submitted in MS Excel format with properly linked calculations.

30. The known producers/exporters in the subject countries, the governments of the subject countries through their embassies in India, and the importers and users in India known to be concerned with the subject goods are being informed separately to enable them to file all relevant information in the form and manner prescribed within the time limits set out below. All such information must be filed in the form and manner prescribed by this initiation notification, the Rules, and the applicable trade notices issued by the Authority.

31. Parties interested in the investigation are hereby advised to intimate their interest, including the nature of interest, in the present investigation and file their questionnaire responses/submissions within the time limits mentioned in this initiation notification.

32. Any interested party may make submissions relevant to the present investigation in the form and manner prescribed within the time limits specified in this notification. Any party making any confidential submission before the Authority is required to simultaneously file a non-confidential version of the same. The non-confidential version should be a replica of the confidential version.

33. Interested parties are further directed to regularly visit the official website of the Directorate General of Trade Remedies (<https://www.dgtr.gov.in/>) and the SETU Portal (<https://setu.dgtr.gov.in>) for any updated information with respect to this investigation. Interested parties are directed to stay apprised of further developments in the subject investigation and remain informed regarding notices that may be issued from time to time regarding questionnaire formats, PCN methodology, PCN discussions/meeting schedule, notice for oral hearing, disclosure, corrigendum, amendment notifications, final finding and other such information.

**L. TIME LIMIT**

34. The confidential version (CV) and the non-confidential version (NCV) must be uploaded in the respective designated sections of the SETU Portal within 37 days from the date on which the non-confidential version of the application filed by the domestic industry would be circulated by the Authority on SETU Portal or transmitted to the appropriate diplomatic representatives of the exporting countries as per Rule 6(4) of the Rules. If no information is received within the prescribed time limit or the information received is incomplete, the Authority may record its findings on the basis of the facts available on record in accordance with the Rules.

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35. Any party wishing to register as an interested party in the present investigation must register through the SETU Portal and file its questionnaire responses and submissions strictly within the time limits mentioned above in this Initiation Notification.

36. The 15-day period to file comments on the scope of the product under consideration / PCN methodology shall run concurrently with the time limit mentioned above in this Initiation Notification.

37. Extension due to modification of PUC / PCN: An extension of time by 15 days shall be granted if the Authority, through a subsequent notice, modifies the PUC and PCN that was not previously proposed or is different from the initiation notification. This extension of 15 days shall be granted from the date of such notification of modified PUC and prescription of PCN. The extension of time by 15 days stated in this paragraph shall not be applicable in instances where there is no change in the PUC and PCN methodology after initiation of the investigation. Requests for a further extension of time, beyond the 15-day extension, if granted, will ordinarily not be considered except in exceptional circumstances, in line with Rule 6(4) of the Rules.

38. Any request for extension must be submitted by the concerned party through the SETU Portal at least 3 days before the original deadline. Requests submitted after this time will not be considered.

**M. SUBMISSION OF INFORMATION ON CONFIDENTIAL BASIS**

39. Any party making confidential submissions or providing information on a confidential basis before the Authority is required to simultaneously submit a non-confidential version of the same information in terms of Rule 7(2) of the Rules and in accordance with the relevant trade notices issued by the Authority in this regard. Failure to adhere to the above may lead to rejection of the response/submissions.

40. The parties making any submission, including questionnaire responses and appendices/annexures attached thereto, before the Authority are required to file confidential and non-confidential versions separately in the designated sections of the SETU Portal.

41. The parties making submissions before the Authority shall ensure that:

- i. two separate versions are uploaded, one marked as confidential and the other marked as non-confidential;
- ii. where the submission contains multiple parts or annexures, an index table listing all such parts and annexures is provided; and
- iii. every page of the submission is properly page-numbered.

42. Where the original document is in a language other than English or Hindi, the interested party shall provide a true translation thereof in English or Hindi along with the original document.

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43. The confidential or non-confidential submissions must be clearly marked as “confidential” or “non-confidential” at the top of each page. Any submission made without such marking shall be treated as non-confidential by the Authority, and the Authority shall be at liberty to allow other interested parties to inspect such submissions.

44. The confidential version shall contain all information which is, by nature, confidential and/or any other information which the supplier of such information claims as confidential. For information claimed as confidential, whether by nature or for any other reason, the supplier of such information is required to provide a good cause statement along with the information supplied, explaining why such information cannot be disclosed.

45. The non-confidential version of the information filed by interested parties is required to be a replica of the confidential version, with the confidential information preferably indexed or blanked out where indexation is not possible. Such information must be appropriately and adequately summarised, depending upon the information on which confidentiality is claimed.

46. The non-confidential summary must be in sufficient detail to permit a reasonable understanding of the substance of the information furnished on a confidential basis. However, in exceptional circumstances, where the party submitting confidential information considers that such information is not susceptible to summary, such party may so indicate and provide a statement of reasons containing sufficient and adequate explanation as to why such summarisation is not possible, to the satisfaction of the Authority.

47. Interested parties may offer their comments on the confidentiality claims made by other parties within 7 days from the date of circulation of the non-confidential version of the documents.

48. The Authority may accept or reject the request for confidentiality after examination of the nature of the information submitted. If the Authority is satisfied that the request for confidentiality is not warranted, or if the supplier of the information is either unwilling to make the information public or to authorise its disclosure in a generalised or summary form, the Authority may disregard such information.

49. Any submission made without a meaningful non-confidential version thereof or without a sufficient and adequate cause statement in terms of Rule 7 of the Rules and the relevant trade notices issued by the Authority shall not be taken on record by the Authority.

50. Where the Authority is satisfied that the request for confidentiality is warranted, it shall not disclose such information to any party without the specific authorisation of the party providing such information.

**N. INSPECTION OF PUBLIC FILE**

51. All non-confidential versions of the submissions made by any interested party will be accessible to other interested parties through their respective login on the SETU Portal.

**O. NON-COOPERATION**

52. In case any interested party refuses access to, or otherwise does not provide, necessary information within a reasonable period or within the time stipulated by the Authority in this initiation notification, or significantly impedes the investigation, the Authority may declare such party as non-cooperative and record its findings on the basis of the facts available on record and make such recommendations to the Central Government as it deems fit.

**Amitabh Kumar**  
**Designated Authority**